

Report of: Chief Officer, Elections and Regulatory

Report to: Licensing Sub Committee

Date: Tuesday, 15th November 2022

Subject: Certification of Films – Leeds Palestinian Film Festival 2022

Are specific electoral Wards affected?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
If relevant, name(s) of Ward(s):	Little London & Woodhouse, Beeston & Holbeck, Headingley & Hyde Park, Otley & Yeadon and Killingbeck & Seacroft	
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
If relevant, Access to Information Procedure Rule number:		
Appendix number:		

Executive Summary

To advise Licensing Sub Committee Members of an application for the certification of seven films in respect of the Leeds Palestinian Film Festival 2022. The screenings are scheduled to take place between 21st November and 9th December 2022, at various venues throughout Leeds.

1.0 Purpose of this Report

1.1 This report informs Members with the background, history and issues of an application made under the Licensing Act 2003 (“the Act”) for the certification of a film that does not currently have a BBFC (British Board of Film Classification) certification. Finally, this report informs Members of the options available to them when considering an application for the certification of films.

2.0 Background Information

2.1 The Licensing Act 2003 applies to premises which provide film exhibitions. At present there are a total of 8 cinemas licensed in the Leeds district.

2.2 The majority of films shown in cinemas will carry a certificate from the BBFC, the categories of which are as follows:

Category U **Universal. Suitable for all.**

A U film should be suitable for audiences aged four years and over, although it is impossible to predict what might upset any particular child. U films should be set within a positive framework and should offer reassuring counterbalances to any violence, threat or horror.

Category PG **Parental Guidance. General viewing, but some scenes may be unsuitable for young children.**

A PG film should not unsettle a child aged around eight or older. Unaccompanied children of any age may watch, but parents are advised to consider whether the content may upset younger or more sensitive children.

Category 12A/12 **Suitable for 12 years and over.**

Films classified 12A and video works classified 12 contain material that is not generally suitable for children aged under 12. No one younger than 12 may see a 12A film in a cinema unless accompanied by an adult. Adults planning to take a child under 12 to view a 12A film should consider whether the film is suitable for that child. To help them decide, the BBFC recommend that they check the ratings info for that film in advance. No one younger than 12 may rent or buy a 12 rated video work.

Category 15 **Suitable only for 15 years and over.**

No one younger than 15 may see a 15 film in a cinema. No one younger than 15 may rent or buy a 15 rated video work.

Category 18 **Suitable only for adults.**

No one younger than 18 may see an 18 film in a cinema. No one younger than 18 may rent or buy an 18 rated video work.

Category R18 **To be shown only in specially licensed cinemas, or supplied only in licensed sex shops and to adults only.**

The R18 category is a special and legally restricted classification primarily for explicit works of consenting sex or strong fetish material involving adults. Films may only be shown to adults in specially licensed cinemas, and video works may be supplied to adults only in licensed sex shops. R18 video works may not be supplied by mail order.

2.3 In addition to licensing premises for film exhibitions, the licensing authority has a duty under Section 20 of the Licensing Act 2003 to categorise a film which is absent of a certificate from a film classification body such as the BBFC. The licensing authority may also reject or modify a film which has received certification from the BBFC.

2.4 A copy of the current BBFC Classification Guidelines are available [here](#).

3.0 Main Issues

3.1 An application has been received to certify seven of films to be shown as part of Leeds Palestinian Film Festival 2022. The films are schedule for screening between 21st November and 9th December 2022, at Wheeler Hall (LS2), Slung Low (LS11), HEART (LS6), Otley Courthouse (LS21) and Chapel FM, Old Seacroft Chapel (LS14).

3.2 Full details of each film requesting classification are as follows:

Title	Hanan Hashrawi: A Woman of her Time
Synopsis	A 1996 Documentary following part of the life of Hanan Hashrawi, a Palestinian politician.
Recommended Classification	15

Title	Frontiers of Dreams & Fears
Synopsis	A 2001 Documentary explores the lives of a group of Palestinian children growing and teenage girls up in refugee camps. Two girls live in refugee camps miles apart manage to communicate and become friends despite the overwhelming barriers.
Recommended Classification	15

Title	Roadmap to Apartheid
Synopsis	A 2012 Documentary comparing the many similar laws and tools used by both Israel and apartheid-era South Africa, using archival material and anecdotes from South Africans and Palestine.
Recommended Classification	15

Title	Tantura
Synopsis	A 2022 Documentary unearthing new information about the one of the Palestinian villages that were depopulated in 1948 and what the "Nakba" means in Israeli society.
Recommended Classification	15

Title	Boycott
Synopsis	A 2022 Documentary tracing the impact of state legislation designed to penalize individuals and companies that choose to boycott Israel due to its human rights record. The film looks at the implications of anti-boycott legislation and follows everyday Americans standing up to protect our rights in an age of shifting politics and threats to freedom of speech.
Recommended Classification	15

Title	Tour Wadi Hilweh, Silwan
Synopsis	Documentary about arts projects showing resistance to illegal settlers in Silwan, a Palestinian neighborhood situated in East Jerusalem.
Recommended Classification	15

3.3 A representative on behalf of the Leeds Palestinian Film Festival is due to attend the hearing and provide additional details of each film.

4.0 Screeners

4.1 Details of the films requesting classification, including a link to view the available screener online, have been provided to Members of the Licensing Sub Committee in advance of the hearing.

5.0 Implications for Council Policy and Governance

5.1 There are no implications for Council policy and governance in respect of determining this application.

6.0 Legal and Resource Implications

6.1 There is no right of appeal to the Magistrates Court against this decision of the Committee.

7.0 Recommendations

7.1 Members are requested to consider this request for the certification of the films as attached hereto.

7.2 Members are recommended to view films prior to the issue of a Certificate.

8.0 Options Available to Members

8.1 The Licensing Authority has the authority to categories a film which is absent of a Certificate from the BBFC.